

**JEFFERSON COUNTY BOARD MINUTES  
TUESDAY, November 12, 2019, 7:00 P.M.**

Chair Jim Schroeder presiding.

County Clerk Audrey McGraw called the roll, all members being present except Kelly and David.

District 1.. Richard C. Jones	District 2 ..... Mike Kelly
District 3..... Greg David	District 4 ..... Augie Tietz
District 5 James B. Braughler	District 6 ..... Dan Herbst
District 7. Dwayne C. Morris	District 8 .... Michael Wineke
District 9..... Amy Rinard	District 10 ..... Lloyd Zastrow
District 11..... Jeff Johns	District 12 ..... Peter A. Hartz
District 13..... Ed Morse	District 14 ..... Kirk Lund
District 15.... Steven J. Nass	District 16 ..... Laura Payne
District 17..... Russell Kutz	District 18 ... Brandon White
District 19..... Jim Schroeder	District 20 ..... Jim Mode
District 21. John C. Kannard	District 22 .... Blane Poulson
District 23... George Jaeckel	District 24 ..... Roger Lindl
District 25. Matthew Foelker	District 26 .....Joan Fitzgerald
District 27..... Conor Nelan	District 28 ..... Dick Schultz
District 29.. Mary K. Roberts	District 30 Walt Christensen

County Administrator Benjamin Wehmeier led the Pledge of Allegiance. A moment of silence was observed.

Wehmeier certified compliance with the Open Meetings Law.

Approval of the Agenda. Schroeder proposed reversing 13b Resolution and 13c Resolution, so that 13c Resolution is first. There being no objection, the agenda will otherwise proceed as printed.

**Rinard, Chair of the Executive Committee, moved that the minutes of the October 22, 2019, meeting be approved as presented.** Seconded and carried.

**Communications.**

1. Notice of Public Hearing from the Jefferson County Planning and Zoning Committee for a hearing to be held on November 21, 2019, at 7:00 p.m. in Room 205 of the Jefferson County Courthouse.

**2. GENERAL FINANCIAL CONDITION, JEFFERSON COUNTY, WISCONSIN**

**November 01, 2019**

Available Cash on Hand		
October 1, 2019	\$	(483,786.51)
October Receipts	\$	<u>6,405,838.25</u>
Total Cash		\$ 5,922,051.74
Disbursements		
General –		
October 2019	\$	4,623,975.05
Payroll –		
October 2019		<u>1,552,296.73</u>

Total Disbursements	\$ 6,176,271.78
Total Available Cash	\$ (254,220.04)
Cash on Hand (in bank)	
November 1, 2019	\$ 737,807.96
Less Outstanding Checks	<u>992,028.00</u>
Total Available Cash	\$ (254,220.04)
Local Government Investment Pool - General	\$ 7,368,669.14
DANA Investments	\$29,790,741.23
Local Government Investment Pool - Clerk of Courts	\$ 27,354.30
Local Government Investment Pool - Farmland Preservation	\$ 178,654.47
Local Government Investment Pool - Parks/Liddle	\$ 85,887.75
Local Government Investment Pool - Highway Bond	<u>\$ 1,166,361.19</u>
	\$38,617,668.08
2019 Interest - Super N.O.W. Acct.	\$ 1,241.87
2019 Interest - L.G.I.P. - General Funds	320,085.48
2019 Interest - DANA Investments	692,831.18
2019 Interest - L.G.I.P. - Parks/Carol Liddle Fund	1,657.05
2019 Interest - L.G.I.P. - Farmland Preservation	3,446.83
2019 Interest - L.G.I.P. - Clerk of Courts	527.75
2019 Interest - L.G.I.P. - Highway Bond	<u>37,803.02</u>
Total 2019 Interest	\$ 1,057,593.18

JOHN E. JENSEN, JEFFERSON COUNTY TREASURER

**Public Comment. None.**

Kelly and David present at 7:03 p.m.

**Annual Reports.**

Veterans Service Director, Yvonne Duesterhoeft. The annual reports were received, placed on file but not printed in the minutes pursuant to Board Rule 3.03(13).

**Resolutions and Ordinance:**

**Nelan, Jefferson County Board of Health, introduced**

**Resolution No. 2019-46**

Executive Summary

Accepting federal Medicaid expansion dollars has the potential to generate \$324.5 million in savings to the State of Wisconsin and approximately \$23 million of new investments in Jefferson County. Accepting federal Medicaid expansion dollars will provide coverage to more than 82,000 residents living between 100 and 138 percent of the federal poverty level, including 864 Jefferson County residents. The \$324.5 million in generated savings could be invested back into health care programs including: the Healthy Women, Healthy Babies Initiative; childhood lead poisoning reduction; increasing Medical Assistance coverage rates for dental

care; tobacco cessation programs, and other community health programs. The Jefferson County Board of Health considered this resolution at its meeting on October 16, 2019, and recommended forwarding to the Jefferson County Board of Supervisors for approval.

WHEREAS, all people deserve the opportunity to live in a state that creates conditions for everyone to be healthy, and

WHEREAS, public policy should strive toward the elimination of health disparities, and

WHEREAS, it is essential to provide healthcare coverage to the state's most vulnerable populations, and

WHEREAS, it is essential to also support investing in health programs that build a healthier Wisconsin, and

WHEREAS, Public Health Departments believe the state has an exciting opportunity to invest in health-related programs that will have a significant impact for Wisconsin citizens.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors hereby urges the State of Wisconsin legislature to accept Federal Medicaid expansion dollars made available by the Affordable Care Act.

BE IT FURTHER RESOLVED that this resolution shall be sent to the Wisconsin Association of Local Health Departments and Boards (WALHDAB) and to all state legislators whose constituents are within the jurisdiction of Jefferson County.

*Fiscal Note: This resolution has no fiscal impact.*

**Nelan, moved for the adoption of Resolution No. 2019-46.** Seconded and passed.

### **Rinard, Broadband Working Group, introduced**

#### **Resolution No. 2019-47**

##### Executive Summary

Telecommuting and broadband are increasingly important to the economy, education and daily life and are a key goal in Jefferson County's Strategic Plan. The State of Wisconsin, as well as its citizens, local units of government, schools, and businesses, all have an interest in expanding telecommuting opportunities throughout the state. Under Wisconsin statute section 196.5045, a city, village, town, or county may apply to the Wisconsin Public Service Commission for certification as a Telecommuter Forward! Community. If approved, the Commission issues a Telecommuter Forward! Certification showing that a local unit of government has taken steps to demonstrate its commitment to promoting the availability of telecommuting options by coordinating with public and private partners to become "telecommuter ready."

The Public Service Commission has prepared a Telecommuter Forward! Community Model Ordinance and application form to facilitate certification and statewide consistency. If a political subdivision adopts this model ordinance, or enacts its own

ordinance and submits a certification that its ordinance meets the statutory criteria in Wisconsin Statute section 196.5045, it is eligible for Telecommuter Forward! Certification.

Enacting the Telecommuter Forward! Community Model Ordinance and obtaining Telecommuter Forward! Certification ensures the Public Service Commission of Wisconsin and the people of the State of Wisconsin that Jefferson County supports: 1) coordinating and partnering with broadband providers, realtors, economic development professionals, employers, employees, and other telecommuting stakeholders; 2) collaborating with broadband providers and employers to identify, develop, and market telecommuter-capable broadband packages; 3) working with broadband providers and economic development professionals to develop common goals; 4) promoting telecommuter-friendly workspaces, such as business incubators with telecommuting spaces; 5) utilizing broadband mapping tools and other state-level resources; 6) maintaining regular communication with the state broadband office; and 7) making regular reports to the governing body of the political subdivision.

This resolution demonstrates the County's efforts in seeking additional grant funds for purposes of expanding telecommuting opportunities throughout Jefferson County. The Broadband Working Group considered this resolution at its meeting on November 6, 2019, and recommended forwarding to the Jefferson County Board of Supervisors for approval.

WHEREAS, Jefferson County supports the availability of telecommuting options, and

WHEREAS, Jefferson County hereby appoints the County Administrator or designee as the single point of contact for coordinating telecommuting opportunities with Jefferson County including the following responsibilities:

1. Coordination and partnership with broadband providers, realtors, economic development professionals, employers, employees and other telecommuting stakeholders.
2. Collaboration with broadband providers and employers to identify, develop and market telecommuter-capable broadband packages.
3. Communication and partnership with broadband providers and economic development professionals to develop common goals.
4. Promotion of telecommuter-friendly workspaces, such as business incubators with telecommuting spaces, if such a workspace has been established in the political subdivision at the time the political subdivision adopts the resolution.

5. Familiarity with broadband mapping tools and other state-level resources.
6. Maintaining regular communication with the state broadband office.
7. Making regular reports to the Jefferson County Board of Supervisors and/or the Jefferson County Broadband Working Group.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors hereby supports telecommuting opportunities throughout Jefferson County and authorizes the Jefferson County administrator to submit an application for Telecommuter Forward! Community Certification to the Wisconsin Public Service Commission.

*Fiscal Note: This resolution has no fiscal impact*

**Rinard, moved for the adoption of Resolution No. 2019-47.** Seconded and passed. Ayes 30 (Jones, Kelly, David, Tietz, Braughler, Herbst, Morris, Wineke, Rinard, Zastrow, Johns, Hartz, Morse, Lund, Nass, Payne, Kutz, White, Schroeder, Mode, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Nelan, Schultz, Roberts, Christensen), Noes 0, Absent 0.

### **Rinard, Broadband Working Group, introduced Resolution No. 2019-48**

#### Executive Summary

Broadband has often been referred to as the infrastructure of the future. During the development of the County's Strategic Plan, broadband expansion was highlighted as a key need for Jefferson County that impacts all rural and urban residents, businesses, medical services, agri-businesses, education access, residential development, and quality of life. This broadband expansion initiative will also assist in improving the county wide emergency communications system. As a result, broadband expansion was highlighted as one of the key short-term goals for Jefferson County. The broadband expansion goal of the Strategic Plan was recently validated by interviews with the County's townships and municipalities in preparation for the Comprehensive Plan update where the need for broadband was a consistent topic brought forward by Jefferson County communities.

The County has taken significant steps in moving this strategic goal forward. On December 11, 2018, the Jefferson County Board enacted a Broadband Forward! Community Model Ordinance with the intent of facilitating expansion of broadband access in unserved and underserved areas of Jefferson County. On March 12, 2019, the Jefferson County Board approved the development of a Broadband Working Group charged with additional efforts to expand services within the County. The efforts of the Broadband Working Group have included engagement with private entities, eco-

conomic development organizations, and Dodge County. It also included education on the current state of broadband in the County, potential options to provide services, and review of grant funds available to the County to expand broadband. On April 11, 2019, the Broadband Working Group recommended that the County Board engage in a pilot broadband expansion project, in partnership with Netwurx Internet, to provide broadband service to underserved and unserved portions of Jefferson County. This recommendation was approved by the County Board on April 16, 2019, with Jefferson County providing \$45,610 towards the project and Netwurx Internet providing \$30,407 additional funds and in-kind contributions. This project is projected to provide broadband service to 257 residential properties, 28 agri-businesses, 2 multi-dwelling units, and 68 businesses with an anticipated completion date by the end of 2019.

Most recently, the focus of the Broadband Working Group has been preparing for the 2020 Wisconsin Public Service Commission Broadband Expansion Grant and potential partners to assist in broadband expansion efforts. On August 29, 2019, the Broadband Working Group authorized the County Administrator to enter into a memorandum of understanding with Netwurx Internet and Bertram Communications for the purpose of applying for a 2020 Public Service Commission Grant. Further, the Broadband Working Group held discussions with Dodge County and ThriveED, the regional economic development organization providing services to Dodge and Jefferson County, in support of a comprehensive broadband expansion project. Collaboration with the private sector and other governmental entities as well as the support of economic development organizations for broadband expansion are additional goals within the County's Strategic Plan.

To further broadband expansion efforts in Jefferson County, the County Board has included up to \$250,000 in the 2020 Budget to match the funds awarded through the Public Service Commission grant. This broadband expansion initiative will also expand and update the county wide emergency communications system. The Broadband Working Group considered this resolution at its meeting on November 6, 2019, and recommended forwarding to the Jefferson County Board of Supervisors for approval

WHEREAS, the Executive Summary is incorporated into the resolution, and

WHEREAS, Jefferson County has identified collaboration, access to education, and support of economic development activities, to include agri-business, as key goals in the Jefferson County Strategic Plan, and

WHEREAS, Jefferson County has identified Broadband as a crucial strategic goal to move forward as part of the Jefferson County Strategic Plan, and

WHEREAS, Jefferson County has showed its commitment to this furtherance of the expansion of broadband goal by applying to the Wisconsin Public Service Commission for Broadband Forward Certification and Telecommuter Forward Certification, and

WHEREAS, Jefferson County has further supported the expansion of broadband as a strategic goal by developing a pilot project with Netwurx LLC, that was approved by the County Board on April 16, 2019, which is anticipated to provide service access to 257 residential properties, 28 Agri-businesses, 2 multi dwelling units and 68 businesses, and

WHEREAS, the proposed Jefferson County/ThriveED PSC grant application is designed to expand on the investment of the Jefferson County pilot project and the Town of Watertown PSC Grant project, and

WHEREAS, Jefferson County is working to coordinate the proposed PSC broadband expansion project with the County Communications Project to facilitate economy of scale and system redundancy, and

WHEREAS, the PSC Broadband Expansion Project is supported by the Broadband Working Group with financial commitment supported by the County Board.

NOW, THEREFORE, BE IT RESOLVED that Jefferson County Board authorizes and supports the application by Thrive ED, on behalf of Jefferson County, to apply for the Public Service Commission Broadband Expansion Grant for 2020, and

BE IT FURTHER RESOLVED that this resolution ratifies the direction by the Broadband Working Group to form a partnership with Bertram Communications LLC, and Netwurx Internet as providers to expand broadband infrastructure in Jefferson County and in furtherance of securing grant funding, and

BE IT FURTHER RESOLVED that the Jefferson County Board supports efforts to collaborate with Dodge County to support the expansion of broadband access in the region, and

BE IT FURTHER RESOLVED that the Jefferson County Administrator is authorized to execute any and all applications, agreements or similar documents necessary to pursue access to or enhancement of broadband services in Jefferson County and oversee the execution of said grant if successful.

*Fiscal note: The 2020 budget has included matching funds in the Capital Projects account in conjunction with the Countywide Communication Project.*

**Rinard, moved for the adoption of Resolution No. 2019-48.** Seconded and passed. Ayes 30 (Jones, Kelly, David, Tietz, Braughler, Herbst, Morris, Wineke, Rinard, Zastrow, Johns, Hartz, Morse, Lund, Nass, Payne, Kutz, White,

Schroeder, Mode, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Nelan, Schultz, Roberts, Christensen), Noes 0, Absent 0.

**Wehmeier, County Administrator, introduced Ordinance No. 2019-09.**

Executive Summary

Ordinance Number 2011-11, adopted on September 13, 2011, and amended on November 12, 2013, November 10, 2015, and November 14, 2017, established 30 supervisory districts for the purpose of electing the Jefferson County Board of Supervisors. Section (1)(b) of said ordinance directs the County Board to review city and village annexations and detachments that have occurred since its last review, and make such adjustments to supervisory district boundaries as may be appropriate for purposes of election administration by November 15 of each odd numbered year. Cities and villages typically assign the area being annexed to the adjacent ward within their corporate limits. To assist election administration, past County Boards have amended supervisory district boundaries to match the new corporate limits of the annexing city or village when the annexed territory is in a different supervisory district. Annexations that are in different state assembly, senate or congressional districts than the adjoining city or village ward, necessitate the creation of new wards to comply with state law prohibiting wards from crossing state district boundaries. No annexations have crossed state district boundaries over the past two years. This ordinance amends the supervisory district boundaries to reflect the annexations that have occurred since the last County Board review on November 14, 2017. This Ordinance amendment is being presented to the County Board for consideration by the County Administrator pursuant to section 3.04 (1) of the County Board Rules of Order.

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, Ordinance No. 2011-11 which was amended on November 12, 2013, November 10, 2015, and November 14, 2017, created new supervisory district boundaries after the most recent census, and

WHEREAS, four annexations have occurred since the last ordinance amendment on November 14, 2017, of Ordinance Number 2011-11 as set forth below:



ANNEXATIONS

November 2017 to October 2019

From:

To:

Municipality	Ward	District	Municipality	Ward	District	Population	Document#
Town-Lake Mills	2	15	City-Lake Mills	1	14	0	1390523
Town-Lake Mills	2	15	City-Lake Mills	1	14	6	1403354
Town-Lake Mills	3	15	City-Lake Mills	7	13	0	1406094
Town-Aztalan	1	15	City-Lake Mills	4	13	0	1413817

**THE COUNTY BOARD OF SUPERVISORS OF JEFFERSON COUNTY DOES HEREBY ORDAIN AS FOLLOWS:**

Section 1. That the Supervisory District Map for District 14 shall be amended to include the annexed territory previously in Supervisory District 15 prior to the annexation above; that the Supervisory District Map for District 13 shall be amended to include the annexed territory previously in Supervisory District 15 prior to the annexation above.

Section 2. That the maps for Supervisory District 15 shall be amended to delete the territories reassigned in Section 1.

Section 3. This ordinance shall be effective after passage and publication as provided by law.

**Braugher, moved for the adoption of Ordinance No. 2019-09.** Seconded and passed.

**Wehmeier, County Administrator, introduced Ordinance No. 2019-10.**

**THE COUNTY BOARD OF SUPERVISORS OF JEFFERSON COUNTY DOES HEREBY ORDAIN AS FOLLOWS:**

Section 1. Section 3.01(1)(a) of the Board of Supervisors Rules of Order 2018-2020 is amended as follows:

**3.01 MEETINGS, QUORUM AND ORDER OF BUSINESS.**

**(1)(a)** Regular and special meetings of the Jefferson County Board of Supervisors shall be held and conducted in accordance with the provisions of s. 59.11, Wis. Stats. The Board shall hold an annual meeting on the Tuesday after the second Monday of November in each year for the purpose of transacting business unless otherwise established by rule. Regular meetings of the Board shall be held on the following dates unless special elections occur on County Board meeting dates, in which case the Board meeting will be held on the

Monday preceding the election. [Am. 08/08/06, Ord. 2006-13; 03/11/08, Ord. 2007-34; 3/13/12, Ord. 2011-24]:

Tuesday, April 17, 2018 at 5:00 p.m.

Tuesday, May 8, 2018

Tuesday, June 12, 2018

Tuesday, July 10, 2018

Monday, August 13, 2018

Tuesday, September 11, 2018

Tuesday, October 9, 2018

Tuesday, October 23, 2018

\*Tuesday, November 13, 2018

Tuesday, December 11, 2018

Tuesday, January 8, 2019

Tuesday, February 12, 2019

Tuesday, March 12, 2019

Tuesday, April 16, 2019 at 5:00 p.m.

Tuesday, May 14, 2019

Tuesday, June 11, 2019

Tuesday, July 9, 2019

Tuesday, August 13, 2019

Tuesday, September 10, 2019

Tuesday, October 8, 2019

Tuesday, October 22, 2019

\*Tuesday, November 12, 2019

Tuesday, December 10, 2019

Tuesday, January 14, 2020

Tuesday, February 11, 2020

Tuesday, March 10, 2020

Tuesday, April 21, 2020 at 5:00 p.m.

\*Annual Meeting (Required by Statute)

[am. 03/09/10, Ord. 2009-24; 03/13/12,

Ord. 2011-24; Ord. 2013-24, 03/11/2014; Ord. 2016-01, 04/19/16; Ord. No. 2018-01, 04/17/2018]

Section 2. This ordinance shall be effective after passage and publication as provided by law.

NOTE: Section 3.09 of the County Board rules provides that amendments to section 3.01 of the County Board Rules of Order may be made by majority vote at any regular meeting without necessity of laying such amendment over until the next regular session or suspension of the rules.

**Jaeckel, moved for the adoption of Ordinance No. 2019-10.** Seconded and passed.

**Jones, Finance Committee Chair, moved to adopt the non-countywide levy budget, the countywide levy budget and the functional totals as stated in the 2020 Recommended Budget.** Seconded.

The following budget amendments were introduced:

**Poulson introduced and moved for adoption of the Proposed Supervisor Amendment #1, proposed by the Finance Committee.** This increase of the budgeted amounts for Fair Week Special Acts and Security expenses,

Tuesday, November 12, 2019

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with an equal offset to Reserved Seating revenue in order to provide funding for a headlining act during Fair Week. Also, increase the amount for Winter Storage Rental to reflect a fee increase. Seconded and passed. Ayes 30 (Jones, Kelly, David, Tietz, Braughler, Herbst, Morris, Wineke, Rinard, Zastrow, Johns, Hartz, Morse, Lund, Nass, Payne, Kutz, White, Schroeder, Mode, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Nelan, Schultz, Roberts, Christensen), Noes 0, Absent 0.

**Jones, Finance Committee Chair, introduced Resolution No. 2019-49**

WHEREAS, the proposed 2020 County Budget was submitted to the County Board by the County Administrator on October 8, 2019, and

WHEREAS, the proposed 2020 County Budget was the subject of a public hearing on October 22, 2019, and

WHEREAS, certain municipalities within Jefferson County have health and library services provided independent of Jefferson County, and therefore the non-countywide budget for 2020 containing total department appropriations and levies for health and library services is apportioned only to the municipalities benefiting from the services furnished by Jefferson County, and

WHEREAS, the Finance Committee is recommending that Jefferson County's Fund Balance Policy, which requires two months of current year budgeted expenditures in the Health Department's Fund Balance, be suspended for the 2020 budget year and reduced to an amount not less than one month of the current year's budgeted expenditures for the Health Department.

NOW, THEREFORE BE IT RESOLVED that the sums listed below and the levy contained in the non-countywide portion of the 2020 Budget be levied as a county tax to be raised on the tax roll upon all property in Jefferson County located in municipalities benefiting from the services furnished by Jefferson County that is taxable for the purposes listed below:

Health Department	\$ 857,526
Library Services	\$ 1,190,912

BE IT FURTHER RESOLVED that the requirement established by Jefferson County's Fund Balance Policy to retain two months of current year budgeted expenditures in the Health Department's Fund Balance is hereby suspended for the 2020 budget year, and that the Health Department's Ending Fund Balance shall not be budgeted at an amount less than one month of the current year's budgeted expenditures.

BE IT FURTHER RESOLVED that the above amounts be apportioned according to equalized values established by the Wisconsin Department of Revenue.

*Fiscal Note: The 2020 Health Department mill rate is \$.1345 and the Library Services mill rate is \$.3234 per \$1,000 of*

equalized value. In 2019, the Health Department mill rate was \$.1442 and the Library Services mill rate was \$.3346, resulting in a decrease of \$.0113 and \$.0098 in the Health Department and Library Services mill rates, respectively.

**Jones, moved for the adoption of Resolution No. 2019-49.** Seconded and passed. Ayes 30 (Jones, Kelly, David, Tietz, Braugher, Herbst, Morris, Wineke, Rinard, Zastrow, Johns, Hartz, Morse, Lund, Nass, Payne, Kutz, White, Schroeder, Mode, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Nelan, Schultz, Roberts, Christensen), Noes 0, Absent 0.

**Jones, Finance Committee Chair, introduced Resolution No. 2019-50**

WHEREAS, the proposed 2020 County Budget was submitted to the County Board by the County Administrator on October 8, 2019, and

WHEREAS, the proposed 2020 County Budget was the subject of a public hearing on October 22, 2019, and

WHEREAS, the Board has considered all amendments, if any, to amend the proposed 2020 County Budget.

NOW, THEREFORE, BE IT RESOLVED that the authorized positions, the total appropriation for each governmental function as shown below, fund balance application and assignments in the recommended budget book, and the levy contained in the countywide portion of the 2020 Budget, be levied as a county tax to be raised on the 2019 tax roll as follows:

	Subject to levy limit	Library levy	Total apportioned levy
Countywide levy	\$ 28,045,222	\$ -	\$ 28,045,222
Noncounty- wide levy (previously approved)			
Health	857,526	-	857,526
Library	<u>-</u>	<u>1,190,912</u>	<u>1,190,912</u>
Total	<u>\$ 28,902,748</u>	<u>\$ 1,190,912</u>	<u>\$ 30,093,660</u>

BE IT FURTHER RESOLVED that the above amounts be apportioned according to equalized values established by the Wisconsin Department of Revenue.

BE IT FURTHER RESOLVED that the fee schedule for various licenses, permits and services used to establish revenue amounts in the budget are hereby approved.

Category	General Fund	Health Dept	Human Services	Debt Service	Capital Projects	Highway Dept	MIS Dept	Total
<b>Expenditures</b>								
General Government	\$ 11,139,841	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,520,519	\$ 12,660,360
Public Safety	15,366,511	-	-	-	-	-	-	15,366,511
Health and Human Services	1,305,878	1,566,672	26,452,114	-	-	-	-	29,324,664
Public Works	232,970	-	-	-	-	5,869,363	-	6,102,333
Culture, Recreation, and Ed	4,209,333	-	-	-	-	-	-	4,209,333
Conservation and Development	1,557,306	-	-	-	-	-	-	1,557,306
Capital Items and Projects	3,053,134	-	222,542	-	6,000,000	5,385,000	122,000	14,782,676
Debt Service - Principal	-	-	-	730,000	-	-	-	730,000
Debt Service - Interest	-	-	-	406,443	-	-	-	406,443
<b>Total Expenditures</b>	<b>36,864,973</b>	<b>1,566,672</b>	<b>26,674,656</b>	<b>1,136,443</b>	<b>6,000,000</b>	<b>11,254,363</b>	<b>1,642,519</b>	<b>85,139,626</b>
<b>Revenues</b>								
Taxes	7,099,150	-	-	-	-	-	-	7,099,150
Intergovernmental Revenues	6,824,032	435,088	8,426,950	-	-	2,161,054	-	17,847,124

Licenses and Permits	254,960	-	-	-	12,450	-	267,410
Fines and Forfeitures	446,720	-	-	-	-	-	446,720
Public Charges for Service	3,394,303	99,863	7,173,782	-	9,000	1,400	10,678,348
Intergovernmental Charges	1,257,977	41,511	1,503,792	-	3,346,084	1,559,119	7,708,483
Miscellaneous Revenues	2,013,682	7,875	203,911	-	198,419	-	2,423,887
<b>Total Revenues</b>	<b>21,290,824</b>	<b>584,337</b>	<b>17,308,435</b>	-	<b>5,727,007</b>	<b>1,560,519</b>	<b>46,471,122</b>
<b>Other Financing Sources</b>							
Unassigned Fund Balance Applied	714,174	-	-	-	-	-	714,174
Restricted Funds Applied	1,331,195	124,809	-	-	-	-	1,456,004
Non-Lapsing (discretionary) Funds Applied	188,959	-	-	-	-	-	188,958
Other Sources	-	-	1,333,708	-	6,000,000	82,000	6,215,708
<b>Total Other Financing Sources</b>	<b>2,234,327</b>	<b>124,809</b>	<b>1,333,708</b>	-	<b>6,000,000</b>	<b>82,000</b>	<b>8,574,844</b>
<b>Tax Levy</b>	<b>\$ 13,339,822</b>	<b>\$ 857,526</b>	<b>\$ 9,232,513</b>	<b>\$ 1,136,443</b>	<b>\$ -</b>	<b>\$ 5,527,356</b>	<b>\$ -</b>
							<b>\$ 30,093,660</b>

*Fiscal Note: The 2020 countywide levy is proposed at \$28,045,222, which is a mill rate of \$3.6545 for general operations and \$.1543 for debt service fund for a total of \$3.8088 per \$1,000 of equalized value. In 2019, the general operations mill rate was \$3.8278 resulting in a decrease of \$.1733 per \$1,000 for the 2020 general operations.*

**Jones, moved for the adoption of Resolution No. 2019-50.**

Seconded and passed. Ayes 30 (Jones, Kelly, David, Tietz, Braugler, Herbst, Morris, Wineke, Rinard, Zastrow, Johns, Hartz, Morse, Lund, Nass, Payne, Kutz, White, Schroeder, Mode, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Nelan, Schultz, Roberts, Christensen), Noes 0, Absent 0.

**Braugler, Human Resources Committee Chair, introduced Resolution No. 2019-51**

Executive Summary

Jefferson County provides employees the opportunity to save for retirement by having contributions deducted directly from their paychecks. There are two 457(b) Deferred Compensation Plans offered by Jefferson County which employees may choose from. One plan is through Nationwide Retirement Solutions and the other plan is through Wisconsin Deferred Compensation. To ensure Jefferson County is offering plans that provide employees with the best investment options and customer service, a management team consisting of the County Administrator, Finance Director, Human Resources Director, and Benefits Administrator conducted an analysis of 457(b) plans, including the current plans offered to employees. The analysis included attributes such as diversity in investments, stable value funds, administrative and plan expenses, and level of education and investment advice offered to employees.

The Human Resources Department also conducted a survey to determine employee knowledge on retirement planning and to determine employee preferences for a deferred compensation plan. The results showed that the majority of employees are not financially prepared for retirement; do not understand the plans that they are investing in; and place value on investments that are stable and offer a high guaranteed minimum rate of return. The majority of employees were also willing to pay slightly higher administrative fees to receive greater personal service with a certified financial advisor.

The management team sought the advice of an independent consultant from Wells Fargo to identify plans that offer lower fees, greater personal service and education, stable value funds, and registered mutual funds. After reviewing multiple plan options, it is the recommendation of the management team and the Wells Fargo independent consultant to change the 457(b) deferred compensation plan provider for Jefferson County employees from Nationwide Retirement Solutions and Wisconsin Deferred Compensation to

One America. The management team further recommended contracting with Wells Fargo as an independent 457(b) plan consultant to provide certified financial planning advice and education to County employees related to their 457(b) plan investments. The fees charged to participants will average 0.53% of employee investments and will include all investment advice and plan administration.

The Human Resources Committee met on November 5, 2019, and recommended forwarding this resolution to the County Board to change the 457(b) deferred compensation plan provider for Jefferson County employees from Nationwide Retirement Solutions and Wisconsin Deferred Compensation to One America. The Human Resources Committee further recommended to contract with Wells Fargo as an independent 457(b) plan consultant to provide certified financial planning advice and education to County employees related to their 457(b) plan investments.

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, Jefferson County provides employees the opportunity to save for retirement through a 457(b) Deferred Compensation Plan that allows for 100% voluntary contributions from employees, and

WHEREAS, management has conducted a comprehensive review of the fees charged to employees, stable funds available to employees, and certified financial planning and education offered to employees, and

WHEREAS, it was determined that administrative fees charged by Nationwide Retirement Solutions were excessive, availability of stable funds with Wisconsin Deferred Compensation was lacking, and certified financial planning and educational services were inadequate when compared to other available plans; therefore, management sought proposals from a qualified independent consultant in an effort to explore options that are in the best interests of Jefferson County employees, and

WHEREAS, numerous 457(b) plan providers were researched with finalists interviewed by Wells Fargo, an independent, qualified retirement plan consultant with extensive experience and expertise in representing local government clients and employees, and

WHEREAS, proposals were heard by and discussed with the management team, and

WHEREAS, the administrative fees charged to employees with this change in plan provider are anticipated to average approximately 0.53%, which will include investment advice, education, and administration of the 457(b) plan, thereby providing Jefferson County employees and retirees with improved education and support, flexible retirement investment options including a 3-year 3.5% guaranteed stable fund option, and significant cost savings compared to at



least one or both of the current plan options.

NOW, THEREFORE, BE IT RESOLVED, by the Jefferson County Board of Supervisors that the Jefferson County Administrator is authorized to execute an agreement to change the 457(b) deferred compensation plan provider for Jefferson County employees and retirees from Nationwide Retirement Solutions and Wisconsin Deferred Compensation to One America, and contract with Wells Fargo as an independent 457(b) plan consultant to provide certified financial planning advice to County employees related to their 457(b) plan investments with an effective date of on or before March 31, 2020.

BE IT FURTHER RESOLVED that the County Administrator is authorized to cease future 457(b) Deferred Compensation contributions to Wisconsin Deferred Compensation, but allow employees' current contributions to remain with the Plan, and to cease future 457(b) Deferred Compensation contributions to Nationwide Retirement Solutions and transfer all funds therein to One America.

*Fiscal Note: Costs associated with the employee 457(b) deferred compensation plan, including services provided by the independent 457(b) plan consultant, are paid entirely by employees. There is no fiscal impact to Jefferson County.*

**Braugher, moved for the adoption of Resolution No. 2019-51.** Seconded and passed. Ayes 30 (Jones, Kelly, David, Tietz, Braugher, Herbst, Morris, Wineke, Rinard, Zastrow, Johns, Hartz, Morse, Lund, Nass, Payne, Kutz, White, Schroeder, Mode, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Nelan, Schultz, Roberts, Christensen), Noes 0, Absent 0.

**Braugher, Human Resources Committee Chair, introduced Resolution No. 2019-52**

Executive Summary

The Jefferson County Human Services Department contracts with state agencies, consortiums and in excess of 100 professional service and care providers to fulfill its statutory duties. Each year contracts are renewed and/or updated with additional providers. State law requires County Board approval of the state contracts set forth in this resolution. The contracts have not been reproduced and attached to this resolution because they total in excess of 100 pages. The professional service/care provider contract list for 2020 is attached. The Wisconsin County Human Service Association negotiates the basic agreements on behalf of the counties which are standard state forms and are not subject to negotiation by individual counties. The Human Services Board considered this resolution at its October 8, 2019, meeting and recommended forwarding to the County Board to approve entering into professional service/care provider contracts with the providers on the attached list and entering into state contracts as set forth below for 2020.

WHEREAS, the executive summary is incorporated into this resolution, and

WHEREAS, the Jefferson County Human Services Department contracts with several different state agencies, consortiums and in excess of 100 professional service providers and care providers in fulfillment of its statutory duties, usually on an annual basis, as approved by the Human Services Board, and

WHEREAS, the Social Services & Community Programs contracts with the Department of Health Services, and the Department of Children and Families and Youth Aids Program contracts with the Department of Corrections, are contracts that are statutorily required to be approved by the County Board, and

WHEREAS, the Human Services Board recommends approval of the Social Services & Community Programs, including the Children's Long Term Support program, and State Targeted Response contracts with the Department of Health Services in the anticipated amount of \$4,820,747; the Department of Children and Families contract in the anticipated amount of \$1,506,398; the Older American Programs contract in the anticipated amount of \$433,037; the Department of Transportation contracts pursuant to section 85.21 Wis. Stats. (county elderly and disabled transportation assistance), and section 49 USC 5310 (transportation services provided to older adults and people with disabilities), in the anticipated amount of \$301,224; the Department of Health Services Division of Long Term Care contract in the anticipated amount of \$625,097; the Wisconsin Home Energy Assistance Program contract in the anticipated amount of \$115,509 for the federal fiscal year of October 1, 2019, to September 30, 2020; the Youth Aids Program contract with the Department of Children & Families in the anticipated amount of \$579,048; and the Child Care contract in the anticipated amount of \$163,650, and

WHEREAS, the consortium agreement requires County Board approval for the State and Federal Income Maintenance Programs through Southern Consortium in the anticipated amount of \$1,393,597.

NOW, THEREFORE, BE IT RESOLVED that the Human Services Director or the Administrative Services Division Manager is authorized to execute the state contracts and consortium contract set forth above.

BE IT FURTHER RESOLVED that the Human Services Director or the Administrative Services Manager is authorized to sign addendums or revisions to said contracts during the course of the year as necessary.

BE IT FURTHER RESOLVED that the Human Services Director or Administrative Services Manager is authorized to sign all other contracts with state agencies and consortiums pursuant to §46.23(6m)(c), Wis. Stats., and all professional

services/care provider contracts as approved by the Human Services Board in accordance with the Jefferson County Purchasing Ordinance.

*Fiscal Note: The costs associated with these state contracts have been included as an appropriation in the 2020 budget.*

**Braugler, moved for the adoption of Resolution No. 2019-52.** Seconded and passed. Ayes 30 (Jones, Kelly, David, Tietz, Braugler, Herbst, Morris, Wineke, Rinard, Zastrow, Johns, Hartz, Morse, Lund, Nass, Payne, Kutz, White, Schroeder, Mode, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Nelan, Schultz, Roberts, Christensen), Noes 0, Absent 0.

**Nass, Planning & Zoning Committee Chair, introduced the following report:**

**REPORT TO THE HONORABLE MEMBERS OF THE JEFFERSON COUNTY BOARD OF SUPERVISORS**

The Jefferson County Planning and Zoning Committee, having considered petitions to amend the official zoning map of Jefferson County, filed for public hearing held on October 17, 2019 as required by law pursuant to Wisconsin Statutes, notice thereof having been given, and being duly advised of the wishes of the town boards and persons in the areas affected, hereby makes the following recommendations:

APPROVAL OF PETITIONS R4180A, R4181A-19, R4182A-19, R4183A-19, R4184A-19, R4185A-19, R186A-19, R4187A-19 AND R4188A-19

DATED THIS 28TH DAY OF OCTOBER, 2019. Blane Poulson, Secretary. THE PRIOR MONTH'S AMENDMENTS, R4175A-19, R4176A-19, R4177A-19 AND R4178A-19 ARE EFFECTIVE UPON PASSAGE BY COUNTY BOARD, SUBJECT TO WIS. STATS. 59.69(5).

**Nass, Planning & Zoning Committee Chair, introduced Ordinance No. 2019-11.**

WHEREAS, the Jefferson County Board of Supervisors has heretofore been petitioned to amend the official zoning map of Jefferson County, and

WHEREAS, Petitions R4180A, R4181A-19, R4182A-19, R4183A-19, R4184A-19, R4185A-19, R186A-19, R4187A-19 AND R4188A-19 were referred to the Jefferson County Planning and Zoning Committee for public hearing on October 17, 2019, and

WHEREAS, the proposed amendments have been given due consideration by the Board of Supervisors in open session.

NOW, THEREFORE, BE IT ORDAINED that the Jefferson County Board of Supervisors does amend the official zoning map of Jefferson County as follows:

**FROM INDUSTRIAL TO A-2, AGRICULTURAL AND RURAL BUSINESS**

Rezone 0.186 acre of PIN 024-0516-3342-001 (18.46 Acres) at **N252 County Road H** in the Town of Palmyra. This is in accordance with Sec. 11.04(f)7 of the Jefferson County Zoning Ordinance. Rezoning is conditioned upon receipt by Zoning of a plat of survey for the zone. R4180A-19 – John & Michelle Mehring

**FROM A-1, EXCLUSIVE AGRICULTURAL TO A-3, AGRICULTURAL/RURAL RESIDENTIAL**

Create a 3-acre lot around the home and buildings at **N5739 County Road P** from part of PIN 008-0715-2443-000 (40 Acres) in the Town of Farmington. This is in accordance with Sec. 11.04(f)8 of the Jefferson County Zoning Ordinance. Rezoning is conditioned upon approval and recording of a final certified survey map for the lot. R4181A-19 – Ronald Zimmerman/Delores Zimmerman Trust

Create a 1.3-acre lot on PIN 032-0815-2133-001 (21.11 Acres) along **Airport Road** in the Town of Watertown. This is in accordance with Sec. 11.04(f)8 of the Jefferson County Zoning Ordinance. This utilizes the last available A-3 zone for the property; therefore, approval is conditioned upon recording of an affidavit acknowledging that fact. It is further conditioned upon road access approval, receipt by Zoning of a suitable soil test and approval and recording of a final certified survey map for the lot, including extraterritorial plat review if necessary. R4182A-19 – Kathy Zimmerman/Jamey & Jenny Butteris Property

Create a 2-acre building site along **Old 26 Road** in the Town of Koshkonong from PIN 016-0514-1941-000 (27.27 Acres). This is in accordance with Sec. 11.04(f)8 of the Jefferson County Zoning Ordinance. This utilizes the last A-3 zone for the property; therefore rezoning is conditioned upon recording of an affidavit acknowledging that fact. It is further conditioned upon road access approval, receipt by Zoning of a suitable soil test and approval and recording of a final certified survey map for the lot, including extraterritorial plat review if necessary. R4183A-19 – Robert Burns/Anita Burns Trust Property

**FROM A-1, EXCLUSIVE AGRICULTURAL TO N, NATURAL RESOURCE ZONE**

Rezone approximately 20 acres of PIN 016-0514-1941-000 (27.27 Acres) near **Old 26 Road** in the Town of Koshkonong to Natural Resource. This is in accordance with Sec. 11.04(f)12 of the Jefferson County Zoning Ordinance. Rezoning is conditioned upon approval and recording of a final certified survey map for the zone, including extraterritorial plat review if necessary. R4184A-19 – Robert Burns/Anita Burns Trust Property

**FROM A-1, EXCLUSIVE AGRICULTURAL TO A-3, AGRICULTURAL/RURAL RESIDENTIAL**

Create a 4-acre building site from part of PIN 016-0514-1944-000 (52.804 Acres) along **State Road 26** in the Town

of Koshkonong. This is in accordance with Sec. 11.04(f)8 of the Jefferson County Zoning Ordinance. This utilizes the last available A-3 zone for the property; therefore, rezoning is conditioned upon recording of an affidavit acknowledging that fact. It is further conditioned upon road access approval, receipt by Zoning of a suitable soil test and approval and recording of a final certified survey map, including extraterritorial plat review if necessary, R4185A-19 – Robert Burns/Anita Burns Trust Property

**FROM A-1, EXCLUSIVE AGRICULTURAL TO N, NATURAL RESOURCE ZONE**

Rezone approximately 12 acres of PINs 016-0514-1941-000 (27.27 Acres) and 016-0514-1944-000 (52.804 Acres) in the Town of Koshkonong to Natural Resource. This is in accordance with Sec. 11.04(f)12 of the Jefferson County Zoning Ordinance. Rezoning is conditioned upon approval and recording of a final certified survey map, including extraterritorial plat review, if necessary. R4186A-19 – Robert Burns/Anita Burns Trust Property

**FROM N, NATURAL RESOURCE TO C, COMMUNITY**

Create a 1.454-acre Community zone at **N7008 Rock Lake Rd**, Town of Lake Mills on PIN 018-0713-0233-030 (1.454 Acres). This is in accordance with Sec. 11.04(f)9 of the Jefferson County Zoning Ordinance. R4187A-19 – Chandler White

**FROM A-T, AGRICULTURAL TRANSITION TO B, BUSINESS**

Create a 2.1-acre Business zone at **N416 Twinkling Star Rd** in the Town of Koshkonong from PIN 016-0514-3623-001 (2 Acres). This is in accordance with Sec. 11.04(f)3 of the Jefferson County Zoning Ordinance. R4188A-19 – Edward & Chrissy Gaggioli

The above zoning amendments shall be null and void and have no effect one year from the date of County Board approval unless all applicable conditions have been completed.

**Nass, moved for the adoption of Ordinance No. 2019-11.** Seconded and passed.

Kannard abstaining for possible conflict of interest.

**Public Comment (General). None.**

**Announcements.**

1. Wehmeier, County Board Orientation: as part of the County's process in the seating of the new County Board, the County takes the 2nd week of April to provide orientation to the board. We are seeking ideas of subject areas you feel we should cover. If you are a newer board member, what do you wish you would have known? Please let Blair, Audrey or myself know if any questions.

2. Wehmeier, Broadband Website: We have developed a County Website related to the Broadband Project. This

includes a description of the project, a survey we are asking folks to respond to and an area for letters of support. We are requesting assistance from the board members and members of the public to help us get the word out.

3. Rinard thanked Ben and Tammy for their work on the Broadband project and webpage. Letters of Support are due by the first week in December 2019, surveys and letters are a very important part of this project and are available on the Jefferson County website.

4. Mode encouraged other board members that are on their town boards or committees to make a financial contribution that would go a long way with the Public Service Commission.

5. Schultz reminded the board that the election nomination papers for the County Board elections are circulated on December 1, 2019, and are due back by January 6, 2019. They are available at the County Clerk's office and online.

Supplemental information presented at the November 12, 2019, Jefferson County Board meeting will be available at the County Clerk's office upon request or on the County's website at [www.jeffersoncountywi.gov](http://www.jeffersoncountywi.gov).

**There being no further business. Jaeckel moved that the Board adjourn.** Seconded and carried at 8:11 p.m.